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Mr. Thomas J. Donegan, Chairman
Interdepartmental Committee on
Internal Security
Washington 25, D. C.

Dear Mr. Donegan:

In accordance with your request of 15 June 1953, I am forwarding herewith for the use of the Continental Defense Committee certain information concerning the countersubversive and antisabotage programs within the jurisdiction of the Central Intelligence Agency.

The National Security Act of 1947 setting up the Central Intelligence Agency specifically provides "that the Agency shall have no police, subpoena, law enforcement powers, or internal security functions." Those programs which are listed are programs which this Agency would of necessity execute in discharging its normal functions under the law and National Security Council directives. It is, therefore, extremely difficult to estimate with accuracy just what portions of these programs might be properly chargeable to continental defense. I am pleased to note that you are aware of this factor and that it will be emphasized in the correlated submission by the ICIS to the Continental Defense Committee.

It could, for example, be maintained that the intelligence organization required for the preparation of National Intelligence Estimates contributes to the continental defense of the United States, inasmuch as these estimates, if our intelligence system is successful, will alert the President and the National Security Council to the threats of danger. As a corollary, the entire espionage service is directed toward the end of obtaining intelligence vital for the security of the nation, particularly any threats to the continental United States. Inasmuch as these programs are of much broader scope than could justifiably be charged to continental defense, their costs are not listed.

The implementation of Executive Order No. 10290, dated 21 September 1951, "prescribing regulations establishing minimum standards for the classification, transmission, and handling by departments or a-

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cies of the Executive Branch of official information which requires safeguarding in the interest of the security of the United States," has not added to the cost of this Agency since a program of comparable scope was already in effect prior to this Order.

The counterespionage program of this Agency is a service designed not only to assist in the protection of all United States Government agencies and installations, but, in itself, supports other agencies and performs services at their request. Other programs of the Central Intelligence Agency are only indirectly in support of continental defense. The Central Intelligence Agency is, therefore, not in a position to estimate the degree to which they contribute nor the priority which they should be accorded in relation to the over-all defense and security measures.

Additional countersubversive or antisabotage programs will be undertaken as the need for them arises.

Sincerely,

Allen W. Dulles
Director

1 Encl.

Encl 1 - Estimated Costs of
Continental Defense Programs.

ADD/A/LKW:laq

Distribution:

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Written By:

[Redacted]

L. K. White, ADD/A

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Concur:

[Redacted]

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[Redacted] Comptroller

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[Redacted]

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L. R. Houston, General Counsel

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Interdepartmental Committee on Internal Security

2212 ~~2237~~ Department of Justice, Washington 25, D. C.

ICIS-P61/38

June 15, 1953

Honorable Allen W. Dulles
Director
Central Intelligence Agency
Washington 25, D. C.

My dear Mr. Dulles:

The National Security Council has established an ad hoc group, designated as the "Continental Defense Committee," which is engaged in preparation of a report for the Council which must include a statement, with estimated costs, of present and planned continental defense programs. This report must cover not only military defense, civil defense, and mobilization production, but also, all internal security programs of all departments and agencies of the Executive Branch of the Government which are directed against sabotage, espionage and other activities.

The Interdepartmental Committee on Internal Security (ICIS) is represented on the aforementioned "Continental Defense Committee" for the purpose of assembling and correlating the required data on the sabotage, espionage and subversion sections of the report.

Owing to the very limited time allotted for the submission of the over-all report, it is essential that your agency submit to the undersigned not later than June 22, 1953:

- a. A statement, with estimated costs, of present, planned and proposed countersubversive and anti-sabotage programs under your jurisdiction;
- b. All programs should be listed and separately costed, including the implementation of Executive Order 10290 dated September 24, 1951, "Prescribing Regulations Establishing Minimum Standards for the Classification, Transmission, and Handling, by Departments and Agencies of the Executive Branch, of Official Information Which Requires Safeguarding in the Interest of the Security of the United States." The execution of normal functions of your agency should be considered and any adaptation or augmentation of these in the interests of countersubversion and antisabotage should be listed and costed to the degree that they exceed normal operation costs;

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SECURITY INFORMATION

*Downgraded 8/26/57
per instructions from
Justice dtd
15 June 57*

- c. Present programs should include those supported by the revised fiscal year 1954 and prior year budgets, under the assumption that the Congressional action now underway will not substantially affect such programs;
- d. The programs, present, planned and proposed, should be those designed to reduce the vulnerability of the Continental U.S. to attack by subversion or sabotage;
- e. Cost estimates should be prepared along the lines of the attached outline. While the translation of operational authority into expenditures is difficult and uncertain, it is requested that such projects be attained with as reasonable accuracy as good judgment permits.

Samples of typical programs to be covered are listed below. These are intended as indicative only and are not to be construed as comprehensive.

Department of Justice:

- Operation of internal security section
- Border patrols
- Immigration inspections

State Department:

- Visa controls
- Civilian personnel security in international organizations

Treasury Department:

- Port security
- Customs inspections (anti-subversive)

Defense Department:

- Industrial security program
- Security of posts, camps and stations
- Military personnel security in international organizations

Federal Civil Defense Administration:

- Biological warfare program, including research, stockpiling, reporting and analysis of disease incidence

Office of Defense Mobilization:

- Industrial security (IEB, FPB)

Post Office Department:

- Examination of mails to detect clandestine introduction of materials.

It is also requested that you make an evaluation of the programs which you list, submitting a brief statement of your estimate of the degree to which they contribute to the defense of the United States and the priority which, in your judgment, should be accorded them in relation to the over-all defense and security measures presently in operation or projected for the future.

It is recognized that, within the time allotted, you are faced with a formidable task and your submissions cannot be as thorough-going and well-considered as would otherwise be desirable. This factor will be emphasized in the correlated submission by ICIS to the "Continental Defense Committee."

In the event your agency has no security responsibilities in this program, other than for the protection of classified security information, it is requested that you submit a statement to such effect.

The security classification of your reply to this letter should be dictated by the substance of the material contained therein.

Your attention is invited to the fact that the existence of the Continental Defense Committee and its assignments are highly classified and information pertaining thereto should be limited to a "need to know" basis.

Sincerely yours,

Thomas J. Donegan

Thomas J. Donegan
Chairman, Interdepartmental Committee
on Internal Security

(Sample Form - Illustrative Programs)
ESTIMATED COSTS OF CONTINENTAL DEFENSE PROGRAMS

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| New Obligational Authority | | | | | | | | | Unexpended Funds Available | Expenditures | | | | | | | | | | |
|----------------------------|------|------|------|------|------|------|------|---------|----------------------------|--------------|------|------|------|------|------|------|------|------|------|--|
| FY | FY | FY | FY | FY | FY | FY | FY | FY | FY | FY | FY | FY | FY | FY | FY | FY | FY | FY | FY | |
| 1950 | 1951 | 1952 | 1953 | 1954 | 1955 | 1956 | 1957 | 6/30/53 | 1950 | 1951 | 1952 | 1953 | 1954 | 1955 | 1956 | 1957 | 1958 | 1959 | 1960 | |

Present Programs

Program A:

Capital increments #.
Operating costs # ...
Total

Program B:

Capital increments #.
Operating costs # ...
Total

Program C:

Capital increments #.
Operating costs # ...
Total

Proposed Programs

Program A:

Capital increments #.
Operating costs # ...
Total

Program B:

Capital increments #.
Operating costs # ...
Total

Program C:

Capital increments #.
Operating costs # ...
Total

For each current and projected program, capital and operating expenses should be shown with an appropriate breakdown, where feasible, to indicate the major items involved (aircraft, construction of bases, etc.)

CHART 3.

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